

# Bushfire Hazard Assessment

Residential Subdivision

39 Rifle Range Road, Mudgee

Prepared for  
**Arcstone Developments**

27 June 2024

Version V1.0



## Document Tracking

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Version	Primary Author(s)	Description	Date Completed
0.1	Corey Shackleton	DRAFT	13 June 2024
1.0	Corey Shackleton	FINAL	27 June 2024



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## 1. Introduction

Blackash Bushfire Consulting has been engaged by Arcstone Developments to assess the proposed residential subdivision of land known as 39 Rifle Range Road, Mudgee, legally described as Lot 68 DP735127 (see Figure 1).

The site has a northerly street frontage to Rifle Range Road and an approximate site area of 4.04 hectares. The site falls gently from the rear (southern) boundary to the street. There is scattered vegetation throughout the site.

## 2. Proposed Development

The proposed development is subdivision of one (1) lot into seventeen (17) lots plus associated civil works. An existing easement is to be realigned to maintain access through the site while creating lots of a regular shape and size. (Figure 1).

## 3. Legislative Framework

Development on land that is identified as being bushfire prone must comply with the NSW RFS document *Planning for Bushfire Protection* (PBP 2019) under s.4.46 of the *Environmental Planning and Assessment Act, 1997* (EPA Act).

A residential subdivision development is categorised as Integrated Development, under s.4.46 of the EPA Act. Integrated development requires development consent from Council and General Terms of Approval from the NSW RFS. Any development applications for such a purpose must obtain a Bush Fire Safety Authority (BFSA) from the Commissioner of the NSW RFS in accordance with Section 100B of the RF Act.

A BFSA authorises development to the extent that it complies with PBP 2019 including standards regarding setbacks, provision of water supply and other measures in combination considered by the Commissioner necessary to protect persons, property or the environment from danger that may arise from a bushfire.

As a new residential subdivision, the application needs to be able to justify that the proposal can achieve a worst-case Bushfire Attack Level (BAL) of a maximum of BAL-29. This can be achieved.





**Legend**

 Subject Land



 **DKGIS**

Date: 10/06/2024

0 125 250

Metres

Coordinate System: GDA2020 MGA Zone 55

Imagery: © Nearmap

**Figure 1: Site Location**



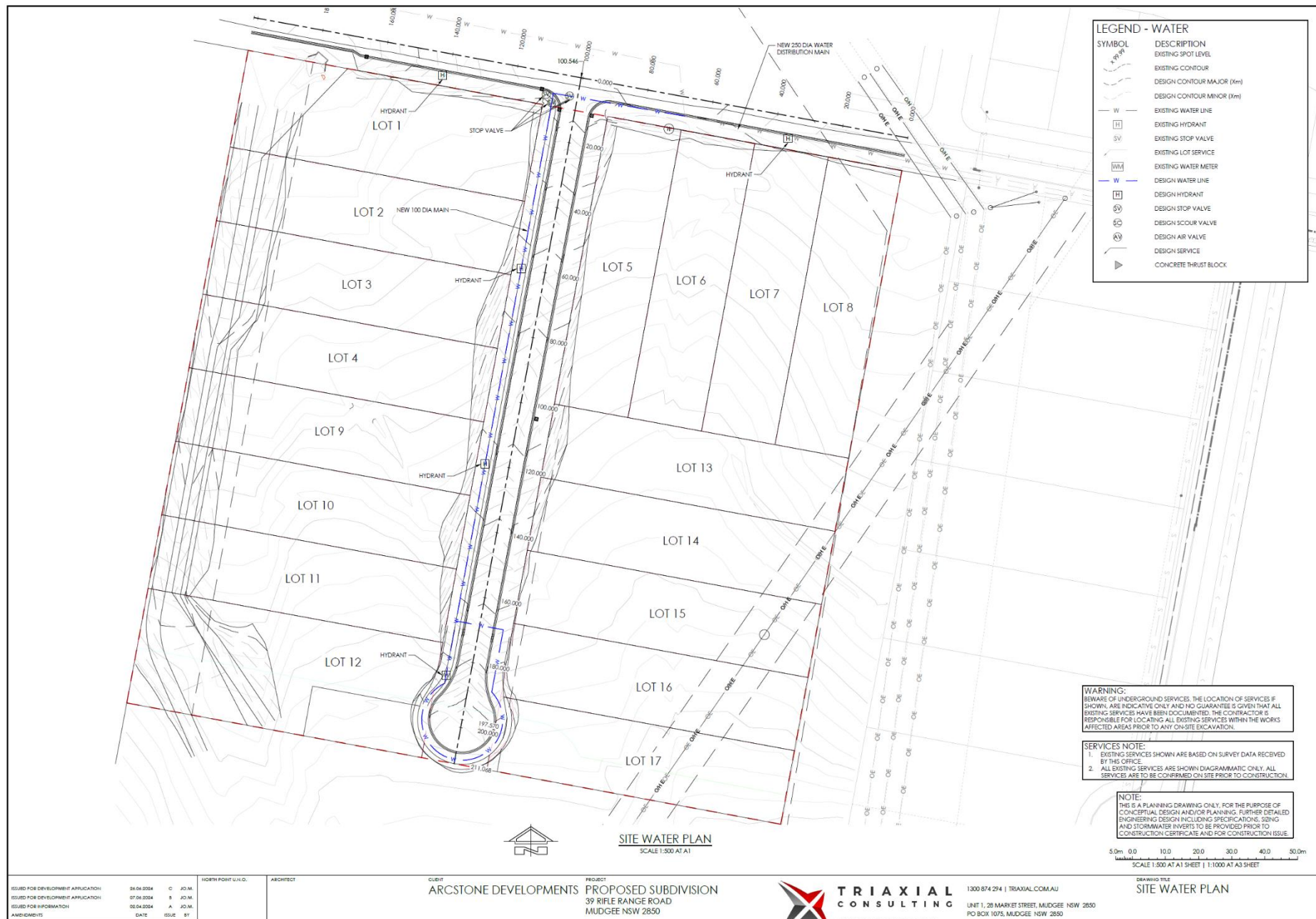


Figure 2: Proposed development site

## **4. Bushfire Threat Assessment**

### **4.1. Methodology**

PBP 2019 provides a methodology to determine the bushfire threat and commensurate size of any asset protection zone (APZ) that may be required to offset possible bushfire attack. These elements include the potential hazardous landscape that may affect the site and the effective slope within that hazardous vegetation. For new residential subdivision, APZ requirements are based on keeping radiant heat levels at new buildings below 29kW/m<sup>2</sup>.

The following assessment is prepared in accordance with Section 100B of the RF Act, Clause 44 of the RF Reg and PBP 2019. This assessment is based on the following resources:

- Planning for Bush Fire Protection (NSW RFS, 2019);
- Mid-Western Bushfire Prone Land Map;
- Aerial mapping; and
- Detailed GIS and Site analysis.

The methodology used in this assessment is in accordance with PBP 2019 and is outlined in the following sections.

### **4.2. Bushfire Prone Land Mapping**

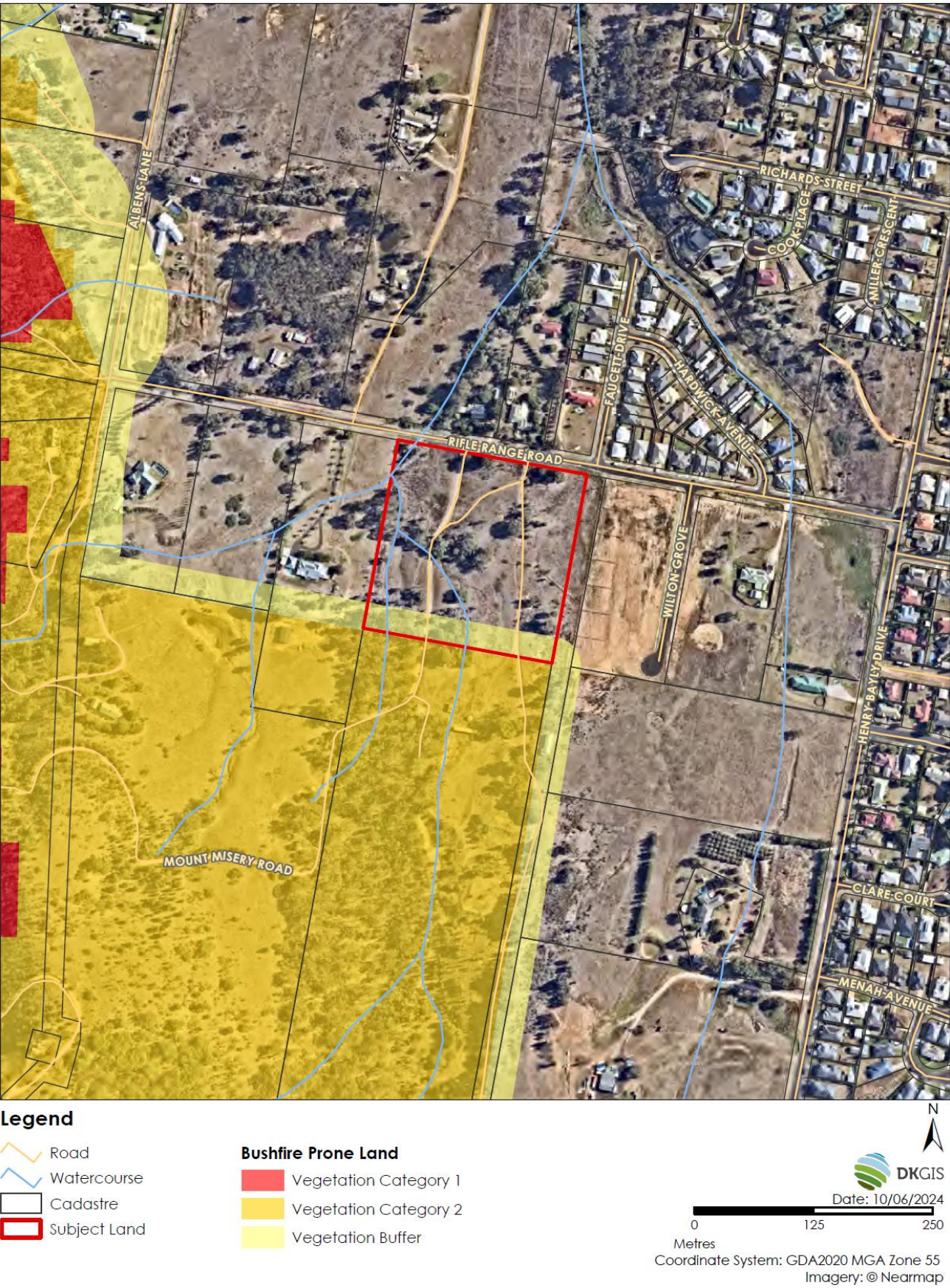
The site is identified as 'bush fire prone land' (see Figure 3) for the purposes of Section 10.3 of the EPA Act and the legislative requirements for building on bush fire prone lands are applicable.

Bush fire prone land maps provide a trigger for the development assessment provisions and consideration of sites that are bushfire prone. Bush Fire prone land (BFPL) is land that has been identified by council, which can support a bushfire or is subject to bushfire attack. Bush fire prone land maps are prepared by local council and certified by the Commissioner of the NSW RFS.

### **4.3. Fire Danger District**

The Mid-Western City Council has a FFDI set at 80.





**Figure 3:** Bush Fire Prone Land Map.



#### **4.4. Vegetation Assessment**

The RF Regulation requires a classification of the vegetation on and surrounding the property (out to 140 metres from the boundaries of the property) in accordance with the system for classification of vegetation contained in PBP 2019.

Predominant Vegetation is classified by structure or formation using the system adopted by Keith (2004) and by the general description using PBP 2019.

The site and general surrounds is, in the most part, managed land and new development, however there are areas of Grassland and pockets of forest adjoin to the south and northwest of the site.

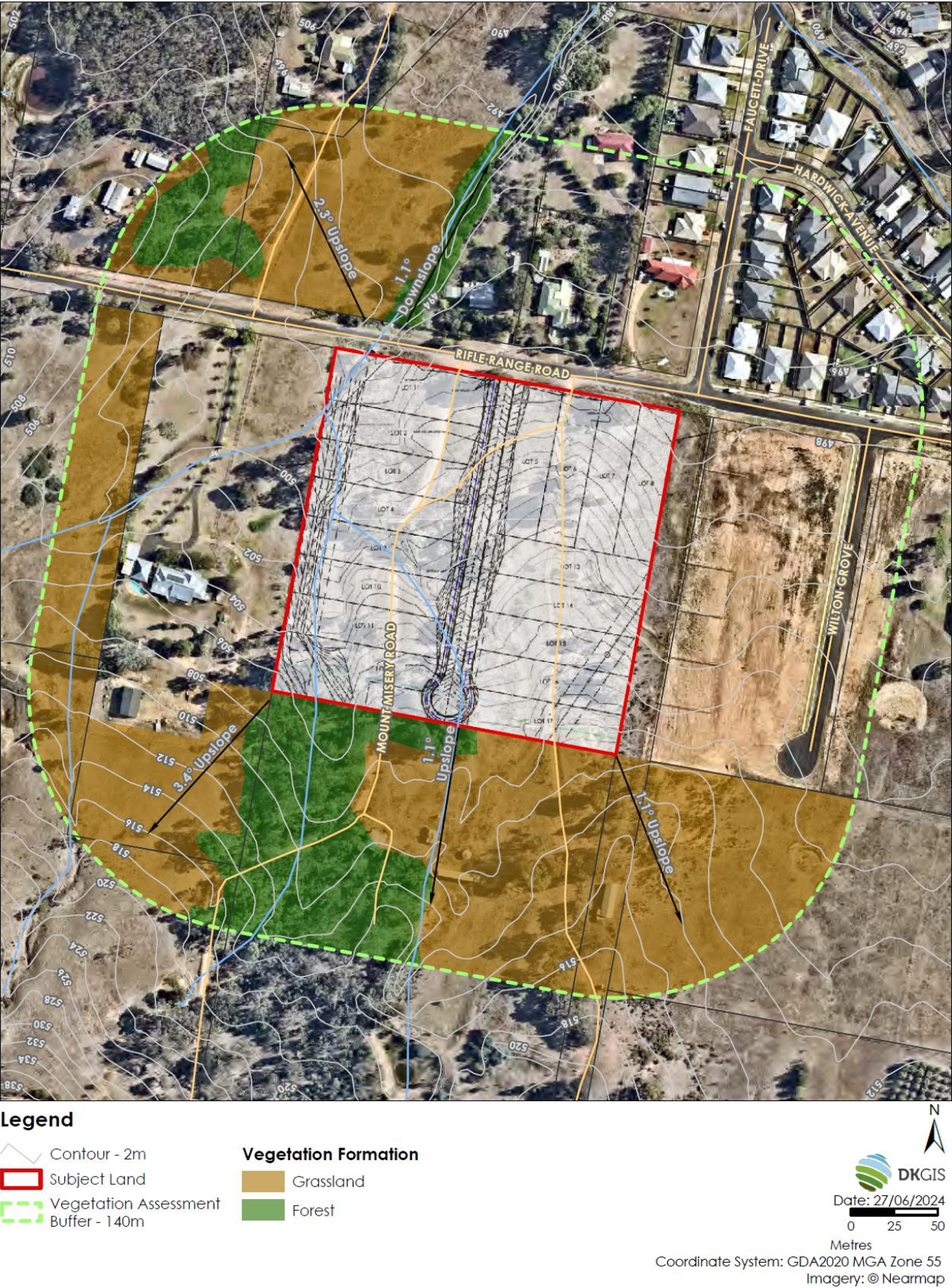
See Figure 4.

#### **4.5. Slopes Influencing Bushfire Behavior**

The RF Reg requires an assessment of the slope of the land on and surrounding the property (out to 100 metres from the boundaries of the property or from the proposed development footprint).

The effective slope' influencing fire behaviour approaching the sites has been assessed in accordance with the methodology specified within PBP 2019. The effective slope is the slope of the ground under the hazard (vegetation). It is not the slope between the vegetation and the building (slope located between the asset and vegetation is the site slope).

The land within and surrounding the site is relatively flat, with slopes ranging from 1.1 degrees downslope to 3.4 degrees upslope. See Figure 4.



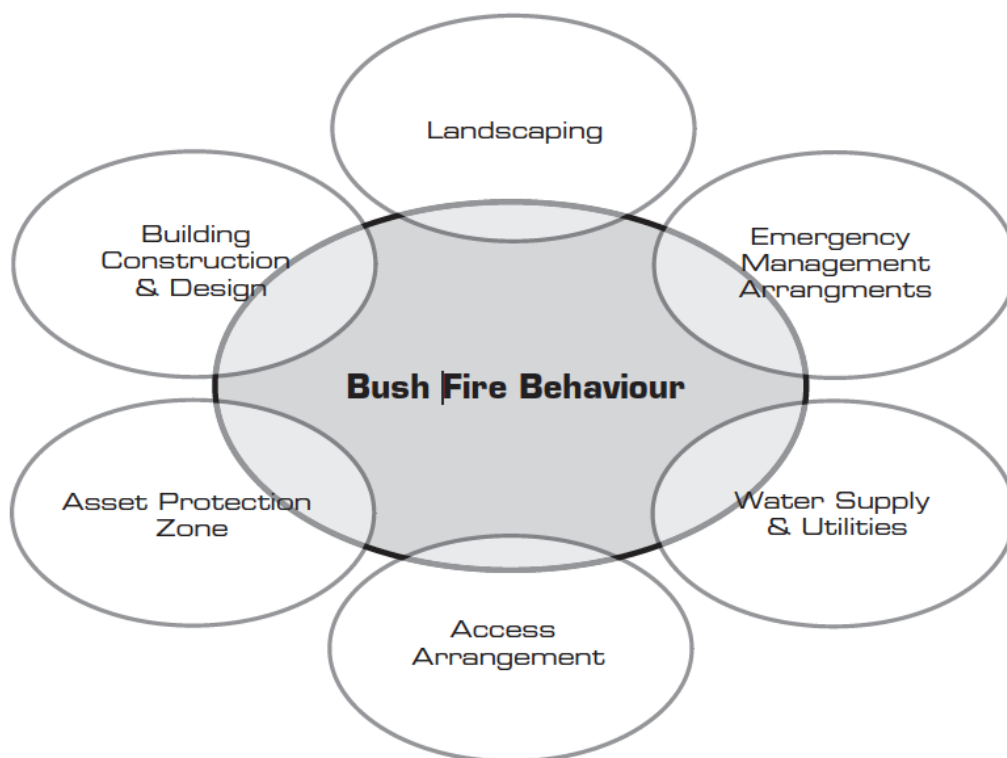


## 5. Bushfire Protection Measures

PBP 2019 recognises the unique attributes of residential development and promotes detailed site analysis and the application of a combination of bushfire protection measures (BPMs) to achieve an acceptable outcome.

The BPMs work in combination to provide a suite of measures that meet the aim and objective and Section 6 of PBP 2019. The BPMs are shown in Figure 5.

Appropriate combinations depend upon geographic location and site circumstances.



**Figure 5:** Bushfire Protection Measures in Combination (source PBP 2019 p. 26).

### 5.1. Asset Protection Zones

For proposed new residential subdivision, PBP 2019 requires that a minimum separation is provided in the form of Asset Protection Zones (APZ). The APZ is a fuel-reduced, physical separation between buildings and bushfire hazards. For residential developments, APZ requirements are based on keeping radiant heat levels at buildings below  $29\text{kW/m}^2$  as the maximum exposure on all sides of the building.

The site is generally adjoined by existing managed lands and new development, with only a small area in the west along the southern boundary is adjoined by hazard vegetation.



Table 1 is a summary of the APZ requirements and Figure 6 depicts the minimum APZ for the proposed development.

**Table 1: APZ Assessment**

Direction	Slope	Vegetation	Min Required APZ	APZ provided
North	NA	Managed Land	Nil	NA
East	NA	Managed Land	Nil	NA
Southeast	1.1° Upslope	Grassland	9 metres*	9 metres
South	1.1° Upslope	Grassland	9 metres*	9 metres
Southwest	3.4° Upslope	Forest	17 metres*	17 metres
West	NA	Managed Land	Nil	NA
Northwest	1.1° Downslope	Grassland / Forest	22 metres*	>25 metres

\*Note: Based on detailed Radiant Heat modelling (see section 5.2.1).

## 5.2. Bushfire Attack Levels

The Bushfire Attack Levels (BAL) is a means of measuring the ability of a building to withstand attack from bushfire. The form of bushfire attack and the severity will vary according to the conditions (FDI, vegetation, slope and setback) on the site.

The BAL assesses the severity of a building's potential exposure to ember attack, radiant heat and direct flame contact, using increments of radiant heat expressed in kilowatts per square metre, which is the basis for establishing the requirements for construction to improve protection of a building from potential attack by a bushfire, as defined in *Australian Standard AS 3959-2009 Construction of buildings in bushfire-prone areas* (AS 3959-2018).

The BAL ratings are used as the basis for establishing the requirements for construction to improve protection of a proposed building from potential bushfire attack. Detailed BAL determination will be undertaken as part of the individual building DAs, but all lots can achieve BAL-29 or less.

Figure 7 depicts the BALs across the site.

### 5.2.1. Radiant Heat Modelling

Detailed radiant heat modelling has been undertaken for the site due to the unique site-specific inputs. Table 2 below is a summary of the key inputs, while the detailed outputs for each BAL on each scenario can be found in Appendix 2 -4.

The radiant heat modelling has considered the following scenarios which presents as the likely worst case bushfire scenario from the southeast, southwest and northwest.

Southeast Fire Scenario – The reasonable worst-case scenario is a fire run from the south / southeast which burns through the grassland area directly towards the site. The effective slope in this area is 1.1 degrees upslope.

Southwest Fire Scenario – The reasonable worst-case scenario is a fire run from the southwest which burns through the small patch of Southern Tablelands Dry Sclerophyll Forest directly towards the site. The effective slope in this area is 3.4 degrees upslope but has been rounded down to 3 degrees for the purposes of the modelling.

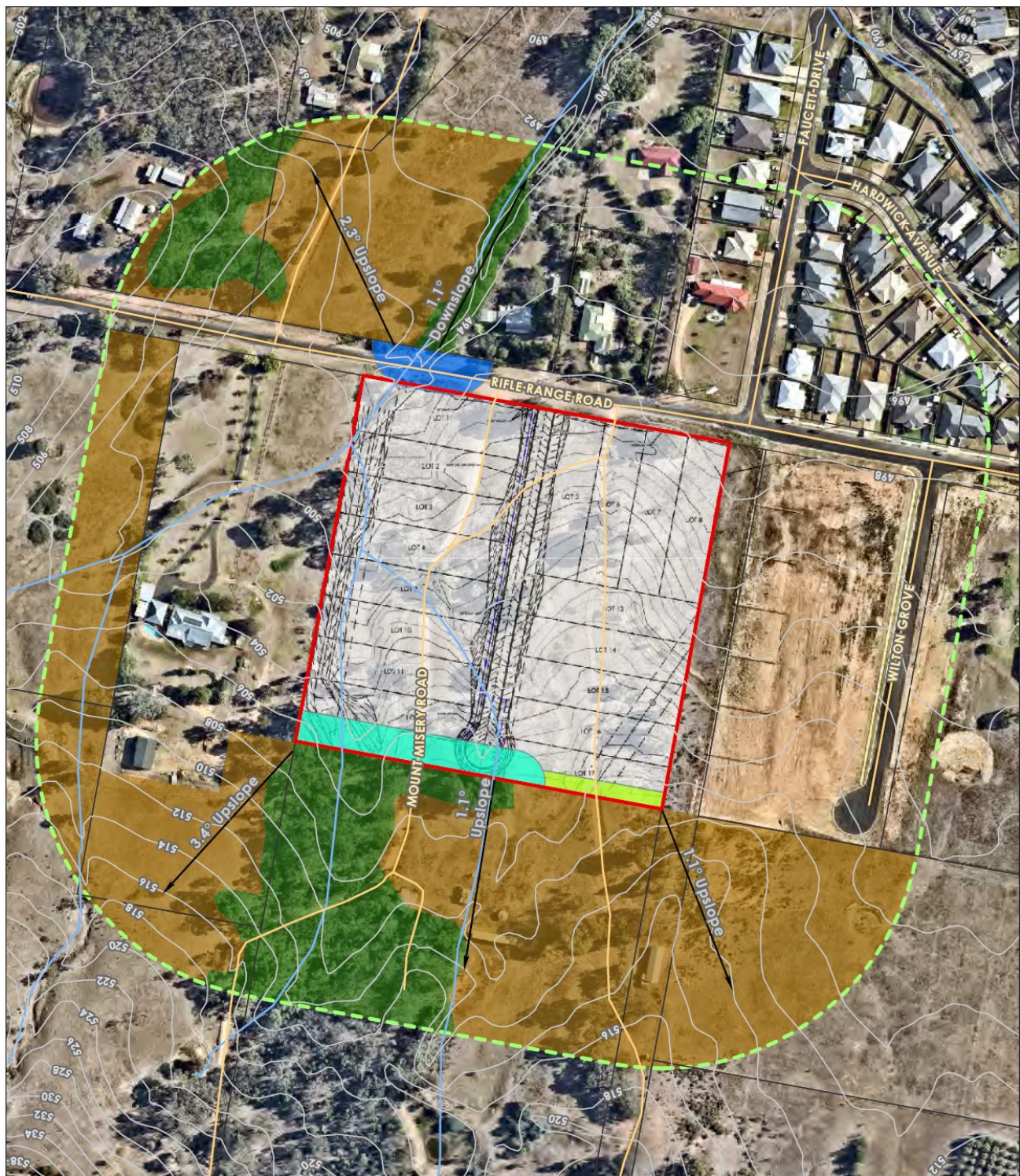
Northwest Fire Scenario – The reasonable worst-case scenario is a fire run from the northwest which burns through the narrow finger of Southern Tablelands Dry Sclerophyll Forest directly towards the site. The effective slope in this area is 1.1 degrees downslope but has been rounded up to 2 degrees for the purposes of the modelling.

Table 2 (below) is a summary of the key inputs used for the Radiant Heat modelling. Full results for the southeast aspect are provided in Appendix 2, southwest in Appendix 3 and northwest in Appendix 4.

**Table 2:** SFR Key inputs and outputs – showing the 29kW/m<sup>2</sup> threshold for each scenario.

Direction	Slope	Vegetation	Separation	Receiver	SFR	Radiant Heat
<b>Southeast</b>	1° Upslope	Grassland	9 metres	3.47 metres	NA	28.26kW/m <sup>2</sup>
<b>Southwest</b>	3° Upslope	Southern Tablelands DSF	17 metres	6.9 metres	NA	28.53kW/m <sup>2</sup>
<b>Northwest</b>	2° Downslope	Southern Tablelands DSF	22 metres	8 metres	NA	28.21kW/m <sup>2</sup>





## Legend

- Contour - 2m
- Subject Land
- Vegetation Assessment Buffer - 140m

### Vegetation Formation

- Grassland

- Forest

### Asset Protection Zone

- 9m
- 17m
- 22m



DKGIS

Date: 27/06/2024

0 25 50

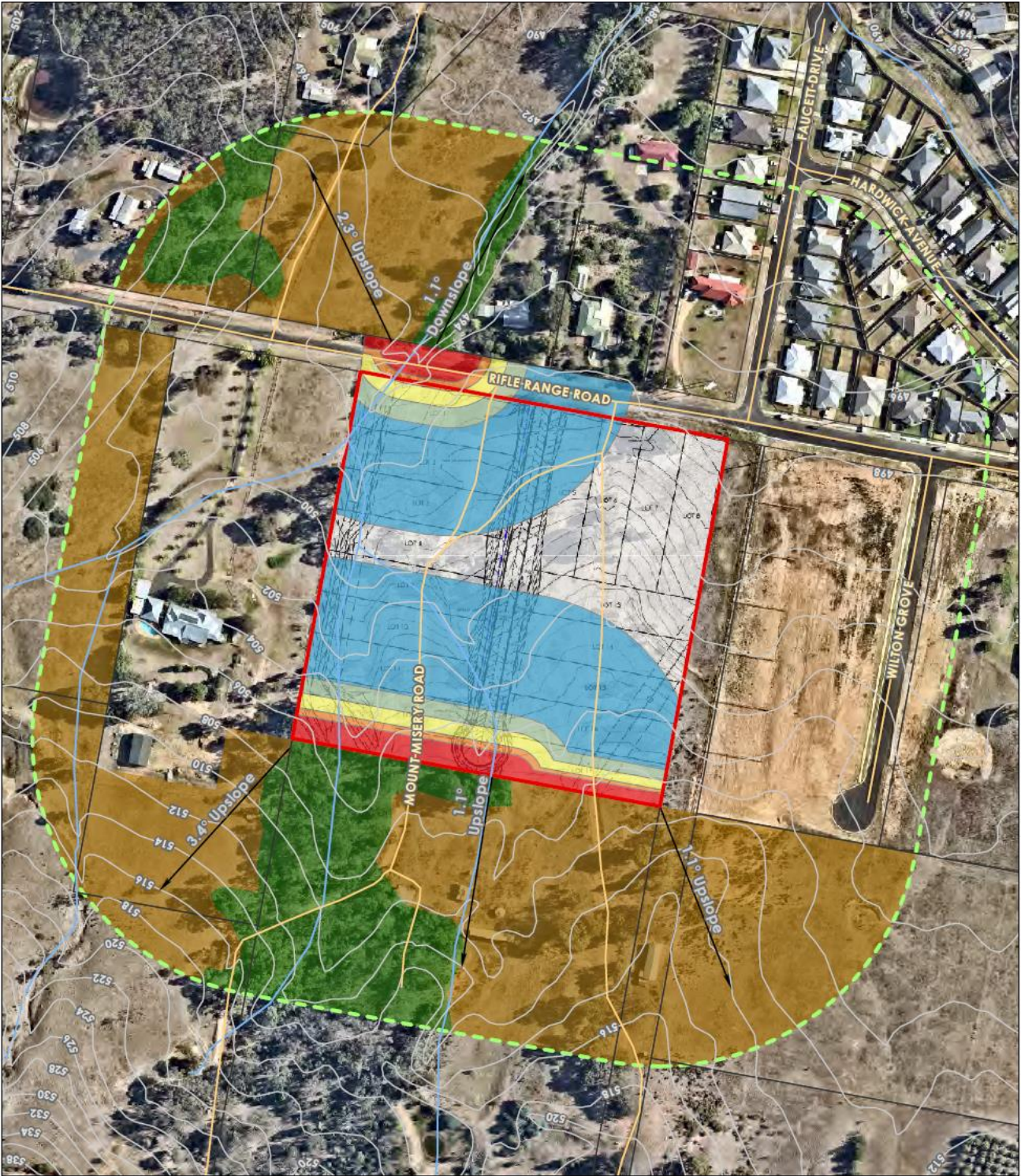
Metres

Coordinate System: GDA2020 MGA Zone 55

Imagery: © Nearmap

**Figure 6:** Minimum APZ requirements.





**Legend**

- Contour - 2m
- Subject Land
- Vegetation Assessment Buffer - 140m

**Vegetation Formation**

- Grassland
- Forest

**Bushfire Attack Level (BAL)**

- BAL - Flame Zone

- BAL - 40
- BAL - 29
- BAL - 19
- BAL - 12.5



DKGIS

Date: 27/06/2024

0 25 50

Metres

Coordinate System: GDA2020 MGA Zone 55

Imagery: © Nearmap

**Figure 7:** Bushfire Attack Levels.



### 5.3. Water Supplies

The Site will be adequately serviced by a reticulated water supply, with hydrants located at regular intervals along the proposed public road and Rifle Range Road which comply with AS2419 and PBP 2019.

This complies with PBP 2019.

### 5.4. Gas and electrical supplies

Electricity supply to the area is underground and any gas services are to be installed and maintained in accordance with *Australian Standard AS/NZS 1596 'The storage and handling of LP Gas'* (Standards Australia 2008).

This complies with PBP 2019.

### 5.5. Access

All proposed lots have direct access to either Rifle Range Road for the proposed public road within the site. The proposed public road is a dead-end road approximately 200 metres in length and designed to comply with all requirements for non-perimeter roads in PBP 2019, including the following key features:

- 9 metre wide carriageway width;
- Does not traverse areas of unmanaged bushland; and
- Residents leaving are travelling away from the likely bushfire threat.

Given its location, design and length, proposed internal road is considered appropriate and satisfies the relevant Performance Criteria, ensuring firefighting vehicles are provided with safe, all-weather access to structures.

While the design does not include more than one way in and out of the development or a perimeter road, given the adjoining developments, managed land and nature of the bushfire hazard (primarily grassland), a secondary egress is not considered necessary.

Therefore, while the proposed development isn't provided with secondary access or perimeter road as prescribed by the Acceptable Solutions, the design is considered to appropriately satisfy the relevant Performance Criteria by ensuring firefighting vehicles are provided with safe, all-weather access to the structures.

This complies with PBP 2019.

## 6. Recommendations

The following recommendation has been made within this report to ensure the proposed development is compliant with Section 100B of the *Rural Fires Act 1997* and *Planning for Bush Fire Protection 2019*:

**Recommendation 1:** The entire site shall be managed as an Inner Protection Area in accordance with the NSW RFS *Standards for Asset Protection Zones* and *Planning for Bush Fire Protection 2019*.

**Recommendation 2:** Future dwellings are to be constructed to comply with the National Construction Code (2019), Australian Standard AS 3959:2018, *Construction of buildings in bush fire-prone areas* and/or NASH Standard (1.7.14 updated), *National Standard Steel Framed Construction in Bushfire Areas* – 2014, and Section 7.5 of *Planning for Bush Fire Protection 2019* on a prescriptive (deemed to satisfy and/or acceptable solution) basis and/or performance basis to the extent identified in Figure 7.

**Recommendation 3:** Water, electricity and gas supplies through the proposed development must comply with section 5.3.3 of PBP 2019.

**Recommendation 4:** The proposed access road is to be constructed in accordance with the design requirements of section 5.3.2 of *Planning for Bush Fire Protection 2019*.

## 7. Conclusion

This assessment has demonstrated that the proposed subdivision can comply with *Planning for Bush Fire Protection 2019*. The proposed lots and existing dwellings are provided the minimum APZ requirements for 29kW/m<sup>2</sup>.

In the authors professional opinion, the bushfire protection measures demonstrated in this report comply with the aim and objectives of *Planning for Bush Fire Protection 2019* and allow for the issue of a Bush Fire Safety Authority under Section 100B of the *Rural Fires Act 1997*.



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## Appendix 1: References

Councils of Standards Australia AS3959 (2009) – *Australian Standard Construction of buildings in bushfire-prone areas*

Councils of Standards Australia AS2419 (200) – *Fire Hydrant Installations*

Keith, David (2004) – *Ocean Shores to Desert Dunes – The Native Vegetation of New South Wales and the ACT*. The Department of Environment and Climate Change

NSW Rural Fire Service (2015) *Guide for Bushfire Prone Land Mapping*

NSW Rural Fire Service (2019). *Planning for Bushfire Protection: A Guide for Councils, Planners, Fire Authorities, Developers and Home Owners*. Draft for Public Exhibition

NSW Government (1979) *Environmental Planning and Assessment Act 1979*. NSW Government Printer.

## Appendix 2: Radiant Heat Modelling Outputs - Southeast



### NBC Bushfire Attack Assessment Report V4.1

AS3959 (2018) Appendix B - Detailed Method 2

Print Date: 12/06/2024

Assessment Date: 2/02/2024

Site Street Address: 39 Rifle Range Road, Mudgee

Assessor: Corey Shackleton; Blackash Bushfire Consulting

Local Government Area: Mid-western Regional

Alpine Area: No

#### Equations Used

Transmissivity: Fuss and Hammins, 2002

Flame Length: RFS PBP, 2001/Vesta/Catchpole

Rate of Fire Spread: Noble et al., 1980

Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005

Peak Elevation of Receiver: Tan et al., 2005

Peak Flame Angle: Tan et al., 2005

Run Description: Southeast

#### Vegetation Information

Vegetation Type: Grassland

Vegetation Group: Grassland

Vegetation Slope: 1 Degrees

Vegetation Slope Type: Upslope

Surface Fuel Load(t/ha): 6

Overall Fuel Load(t/ha): 6

Vegetation Height(m): 0

Only Applicable to Shrub/Scrub and Vesta

#### Site Information

Site Slope: 0 Degrees

Site Slope Type: Level

Elevation of Receiver(m): 3.47

APZ/Separation(m): 9

#### Fire Inputs

Veg./Flame Width(m): 100

Flame Temp(K): 1090

#### Calculation Parameters

Flame Emissivity: 95

Relative Humidity(%): 25

Heat of Combustion(kJ/kg) 18600

Ambient Temp(K): 308

Moisture Factor: 5

FDI: 110

#### Program Outputs

Level of Construction: BAL 29

Peak Elevation of Receiver(m): 3.47

Radiant Heat(kW/m2): 28.26

Flame Angle (degrees): 65

Flame Length(m): 7.67

Maximum View Factor: 0.425

Rate Of Spread (km/h): 13.35

Inner Protection Area(m): 9

Transmissivity: 0.874

Outer Protection Area(m): 0

Fire Intensity(kW/m): 41374

#### BAL Thresholds

BAL-40: BAL-29: BAL-19: BAL-12.5: 10 kw/m2: Elevation of Receiver:

Asset Protection Zone(m): 7 9 14 20 33 3

## Appendix 3: Radiant Heat Modelling Outputs - Southwest



### NBC Bushfire Attack Assessment Report V4.1

AS3959 (2018) Appendix B - Detailed Method 2

Print Date: 12/06/2024

Assessment Date: 2/02/2024

Site Street Address: 39 Rifle Range Road, Mudgee

Assessor: Corey Shackleton; Blackash Bushfire Consulting

Local Government Area: Mid-western Regional

Alpine Area: No

#### Equations Used

Transmissivity: Fuss and Hammins, 2002

Flame Length: RFS PBP, 2001/Vesta/Catchpole

Rate of Fire Spread: Noble et al., 1980

Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005

Peak Elevation of Receiver: Tan et al., 2005

Peak Flame Angle: Tan et al., 2005

Run Description: Southwest

#### Vegetation Information

Vegetation Type: Southern Tablelands DSF

Vegetation Group: Dry Sclerophyll Forests (Shrubby)

Vegetation Slope: 3 Degrees

Vegetation Slope Type: Upslope

Surface Fuel Load(t/ha): 22.5

Overall Fuel Load(t/ha): 30.85

Vegetation Height(m): 1.4

Only Applicable to Shrub/Scrub and Vesta

#### Site Information

Site Slope: 0 Degrees

Site Slope Type: Level

Elevation of Receiver(m): 6.9

APZ/Separation(m): 17

#### Fire Inputs

Veg./Flame Width(m): 100

Flame Temp(K): 1090

#### Calculation Parameters

Flame Emissivity: 95

Relative Humidity(%): 25

Heat of Combustion(kJ/kg) 18600

Ambient Temp(K): 308

Moisture Factor: 5

FDI: 80

#### Program Outputs

Level of Construction: BAL 29

Peak Elevation of Receiver(m): 6.73

Radiant Heat(kW/m2): 28.53

Flame Angle (degrees): 63

Flame Length(m): 15.12

Maximum View Factor: 0.441

Rate Of Spread (km/h): 1.76

Inner Protection Area(m): 7

Transmissivity: 0.851

Outer Protection Area(m): 10

Fire Intensity(kW/m): 27991

#### BAL Thresholds

BAL-40: BAL-29: BAL-19: BAL-12.5: 10 kW/m2: Elevation of Receiver:

Asset Protection Zone(m): 13 17 25 34 53 6



## Appendix 4: Radiant Heat Modelling Outputs - Northwest



### NBC Bushfire Attack Assessment Report V4.1

AS3959 (2018) Appendix B - Detailed Method 2

Print Date: 12/06/2024

Assessment Date: 2/02/2024

Site Street Address: 39 Rifle Range Road, Mudgee

Assessor: Corey Shackleton; Blackash Bushfire Consulting

Local Government Area: Mid-western Regional

Alpine Area: No

#### Equations Used

Transmissivity: Fuss and Hammins, 2002  
 Flame Length: RFS PBP, 2001/Vesta/Catchpole  
 Rate of Fire Spread: Noble et al., 1980  
 Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005  
 Peak Elevation of Receiver: Tan et al., 2005  
 Peak Flame Angle: Tan et al., 2005

Run Description: Northwest

#### Vegetation Information

Vegetation Type: Southern Tablelands DSF

Vegetation Group: Dry Sclerophyll Forests (Shrubby)

Vegetation Slope: 2 Degrees

Vegetation Slope Type: Downslope

Surface Fuel Load(t/ha): 22.5

Overall Fuel Load(t/ha): 30.85

Vegetation Height(m): 1.4

Only Applicable to Shrub/Scrub and Vesta

#### Site Information

Site Slope: 0 Degrees

Site Slope Type: Level

Elevation of Receiver(m): 8

APZ/Separation(m): 22

#### Fire Inputs

Veg./Flame Width(m): 100

Flame Temp(K): 1090

#### Calculation Parameters

Flame Emissivity: 95

Relative Humidity(%): 25

Heat of Combustion(kJ/kg) 18600

Ambient Temp(K): 308

Moisture Factor: 5

FDI: 80

#### Program Outputs

Level of Construction: BAL 29

Peak Elevation of Receiver(m): 8.75

Radiant Heat(kW/m2): 28.21

Flame Angle (degrees): 61

Flame Length(m): 19.82

Maximum View Factor: 0.442

Rate Of Spread (km/h): 2.48

Inner Protection Area(m): 10

Transmissivity: 0.84

Outer Protection Area(m): 12

Fire Intensity(kW/m): 39523

#### BAL Thresholds

BAL-40: BAL-29: BAL-19: BAL-12.5: 10 kW/m2: Elevation of Receiver:

Asset Protection Zone(m): 17 22 31 42 63 6